

Message Text

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ORIGIN AF-10

INFO OCT-01 EUR-12 ISO-00 AID-05 CIAE-00 COME-00 EB-07
FRB-03 INR-07 NSAE-00 USIA-06 TRSE-00 XMB-02
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SS-15 STR-04 CEA-01 /091 R

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EUR/CE:KKURZE
EUR/WE-JVSMITH
AF -RMOOSE
P:GMOOSE
S/S - FWISNER

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R 132155Z JUL 77
FM SECSTATE WASHDC
TO AMEMBASSY KINSHASA
AMEMBASSY BONN
AMEMBASSY BRUSSELS
AMEMBASSY PARIS

C O N F I D E N T I A L STATE 163340

E.O. 11652: GDS

TAGS: EAID, CG, BE, US

SUBJECT: RESPONSE TO MOBUTU'S CALL FOR A "MARSHALL
PLAN"

REFS: A) KINSHASA 6181; B) BRUSSELS 7261
C) BRUSSELS 7464 D) PARIS 19772

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1. IN RESPONSE TO MOBUTU'S CALL FOR A "MARSHALL PLAN"
FOR ZAIRE, BELGIANS HAVE FLOATED IDEA OF MULTILATERAL
AID EFFORT FOR ZAIRE UNDER FRANCO-BELGIAN LEADERSHIP
(REFTELS B AND D). BELGIAN MFA REPORTEDLY LOOKING AT
INTERGOVERNMENTAL ASSISTANCE TO INDONESIA (IGGI), WHICH
PROVIDES INTERNATIONAL ASSISTANCE TO INDONESIA UNDER
DUTCH AUSPICES. AS WE UNDERSTAND BELGIAN IDEA, IGGI

FOR ZAIRE WOULD INVOLVE COOPERATION IN RESCHEDULING DEBTS AND IN EXAMINING SUGGESTED AID PROJECTS AND DISTRIBUTING THEM AMONG DONORS.

2. THERE ARE FOUR BASIC TYPES OF AID COORDINATING GROUPS: AID GROUPS, CONSORTIA, CONSULTATIVE GROUPS, AND ONE SPECIAL CASE-THE IGGI (FOR INDONESIA). THE FIRST THREE GROUPS ARE CHAIRED BY THE IBRD, WHILE THE LATTER IS CHAIRED BY THE NETHERLANDS.

3. DEPARTMENT CONCURS WITH EMBASSY KINSHASA'S ANALYSIS (REFTEL A) THAT CONSULTATIVE GROUP IS MOST APPROPRIATE VEHICLE FOR COORDINATING MULTILATERAL ASSISTANCE TO ZAIRE. THE USG IS SATISFIED WITH THE IBRD'S CHAIRMANSHIP OF THE ZAIRE CONSULTATIVE GROUP WHICH RECENTLY CONCLUDED A MEETING IN PARIS, AND SEES NO REASON WHY WE SHOULD TRY TO REPLACE IT WITH AN "IGGI TYPE" MECHANISM. THE PRIMARY FUNCTION OF AN AID GROUP'S CHAIRMAN -- THAT OF ECONOMIC ANALYSIS, AND RECOMMENDATIONS ON BOTH RECIPIENT PERFORMANCE AND DONOR ASSISTANCE -- IS BEST SERVED BY AN IMPARTIAL CHAIRMAN SUCH AS THE WORLD BANK. MOREOVER, WE BELIEVE THE IBRD HAS BEEN EFFECTIVE IN THIS ROLE. THERE IS ALSO DANGER THAT MULTILATERAL ASSISTANCE PROGRAMS UNDER LEADERSHIP OF A SINGLE COUNTRY OR PAIR OF COUNTRIES COULD BE JEOPARDIZED BY FEARS OF OTHER DONORS THAT "LEADERS" WOULD COMPROMISE THEIR INTERESTS AND GAIN

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POLITICAL POINTS OR COMMERCIAL ADVANTAGES WITH FUNDS OF OTHERS.

4. CONCERNS RAISED BY EMBASSY KINSHASA MUST BE ADDRESSED BEFORE USG COULD AGREE TO PARTICIPATE IN IGGI TYPE ORGANIZATION FOR ZAIRE. WE SEE NO PURPOSE SERVED BY ESTABLISHING NEW ORGANIZATION TO DUPLICATE MANDATES OF CG AND PARIS CLUB.

5. THE DEGREE OF OUR PARTICIPATION IN ANY MULTILATERAL AID EFFORT IS OF COURSE DEPENDENT ON ANY CONGRESSIONAL LIMITATION ON AID TO ZAIRE. IF QUERIED, POSTS SHOULD RESPOND EMPHASIZING POINTS MADE BY EMBASSY BRUSSELS IN PARA 3, BRUSSELS 7464: A) IN ABSENCE OF CONVINCING JUSTIFICATION FOR ALTERNATIVE APPROACH, USG BELIEVES CONSULTATIVE GROUP IS EFFECTIVE INSTRUMENTALITY FOR COORDINATING MULTILATERAL ECONOMIC ASSISTANCE AND B) STRESS IMPORTANCE OF GOZ COMPLYING WITH SENSIBLE INTERNAL ECONOMIC POLICIES ALREADY OUTLINED IN CONSULTATIVE GROUP MEETING AND IN IMF STABILIZATION PROGRAM. VANCE

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